

Chapter 9 – Contract Administration Quality Assurance Program (CAQAP)

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References

- (a) Federal Acquisition Regulations (FAR)
- (b) Naval Ships Technical Manual (NSTM) S9086-VD-STM-030/CH-631V3, Preservation of Ships in Service, Surface Ships/Submarine Applications
- (c) Submarine Maintenance Standard MS 6310-081-015, Submarine Preservation
- (d) Organization (ISO) 9001:2008, Quality Management System
- (e) NAVSEAINST 9304.1D, Shipboard Electrical Cable and Cableway Inspection and Reporting Procedures
- (f) MIL-STD-1330D(1), Precision Cleaning and Testing of Shipboard Oxygen, Helium, Helium-Oxygen, Nitrogen and Hydrogen Systems
- (g) NAVSEA Technical Publication S9074-AQ-GIB-010/248 (TP248), Requirements for Welding and Brazing Procedure and Performance Qualification
- (h) NAVSEA Technical Publication T9074-AS-GIB-010/271, Requirements for Nondestructive Testing Methods
- (i) 0900-LP-001-7000, Fabrication and Inspection of Brazed Piping Systems
- (j) NAVSEAINST 4355.7B, Nondestructive Test (NDT) Examiner Qualification and Requalification
- (k) NAVSEA 250-1500-1, Welding Standard
- (l) NSTR-99, Qualification Examination Requirements for Nondestructive Test Personnel
- (m) MIL-STD 791, Certification for UT/VT of Lead Bond
- (n) SECNAV M-5210.1, Records Management Manual
- (o) NAVSEAINST 4700.17B CH-1, Preparation and Submission of Trouble Reports
- (p) NAVSEAINST 9210.31B, Government Procurement Quality Source Inspection Actions for Shipyard Procured Material Under Cognizance of NAVSEA 08
- (q) SECNAVINST 4855.3C, Product Data Reporting and Evaluation Program (PDREP)

Chapter 9 – Contract Administration Quality Assurance Program (CAQAP)

9.1 Introduction

This chapter establishes the CAQAP provisions for hardware and technical data in accordance with DoD and NAVSEA policy. It includes provisions for tailoring program implementation to the needs of each SUPSHIP based on contractual requirements.

The purpose of the program is to establish confidence in our shipbuilder's ability to deliver a quality product to the Navy. This is accomplished by establishing a comprehensive oversight program of the contractor's quality system. The requirements for this program are outlined in this chapter.

The CAQAP addresses contract oversight requirements for ship construction, conversion, modernization, and major repair contracts. It applies to all nuclear and non-nuclear areas, except as otherwise indicated.

SUPSHIP CAQAP planning must identify the most effective use of Government QA resources. SUPSHIPS must develop and implement risk-based oversight plans which focus on shipbuilding activities that pose the greatest risk to program cost, schedule and performance. These plans must be guided by the shipbuilder's performance and not altered to meet non-statutory requirements.

A SUPSHIP presented with a non-statutory requirement (one that would cause sub-optimization of the CAQAP process and increase risk to the shipbuilding program) must contact NAVSEA 04Z for resolution.

Note: In accordance with Federal Acquisition Regulations (FAR), reference (a), Part 46.105 and the terms of the applicable contract, the shipbuilder is responsible for controlling quality, conducting testing, and for delivering products and services that conform to contractual requirements. It is imperative, therefore, that SUPSHIP personnel ensure contractor compliance with contractual quality assurance requirements [FAR 42.302(38)] but do not serve as replacements for any aspect of the contractor's quality assurance program or be used by the contractor as a source for progressive inspections to determine end product acceptability.

SUPSHIP will develop, apply and maintain an effective program for performing Government Contract Quality Assurance (GCQA) actions consistent with the CAQAP. Coordination and cooperation among SUPSHIP departments is essential to ensure effective oversight of all aspects of contractor performance. Of particular importance is the Engineering Department's role in determining technical adequacy and compliance with technical standards. Certain new construction programs require that the CAQAP consider the role of ABS, USCG and other agencies as noted in paragraphs 1.3.10 and 1.3.11 of this manual.

There are seven elements of the CAQAP designed to provide a systematic program for ensuring compliance with contract requirements. Specific guidance for each of the elements can be found in sections 9.3.1.1 thru 9.3.1.7 of this chapter. The elements of the CAQAP will

be described by operating procedures that provide SUPSHIP personnel with specific direction in applying these elements to the local shipbuilding environment. The seven elements are:

1. Planning (§[9.3.1.1](#))
2. Document Review (§[9.3.1.2](#))
3. Procedures Evaluation (PE) (§[9.3.1.3](#))
4. Product Verification Inspection (PVI) (§[9.3.1.4](#))
5. Quality Audits (§[9.3.1.5](#))
6. Corrective Action (§[9.3.1.6](#))
7. Quality Data Evaluation (QDE) (§[9.3.1.7](#))

Refer to [appendix 9-A](#) for a glossary of the terminology used in this chapter.

9.1.1 Scope

[FAR Part 46 \(Quality Assurance\)](#) prescribes policies and procedures to ensure that supplies and services acquired under Government contract conform to the contract's quality and quantity requirements.

The purpose of the CAQAP program is to ensure the contractor is meeting Contract Quality Requirements as defined in FAR 46. The CAQAP applies to all SUPSHIP departments performing Government Contract Quality Assurance (GCQA), also as defined in FAR 46.

The policy described herein encompasses the requirements established by FAR Part 46 (Quality Assurance) and NAVSEA instructions. Program-unique QA requirements not included in this chapter will be incorporated into each program's CAQAP.

9.1.2 NAVSEA Evaluations

Every two years NAVSEA will conduct a CAQAP program evaluation of each SUPSHIP. The purpose of these evaluations is to ensure SUPSHIP conformance with CAQAP requirements and responsibilities. CAQAP evaluations at SUPSHIP Groton and SUPSHIP Newport News shall be held in conjunction with NAVSEA 07Q SUBSAFE Functional audits. For SUPSHIP detachments, every effort will be made to complete the majority of the detachment's assessment concurrently with the parent SUPSHIP.

9.2 Contractor Responsibilities

Contractor quality responsibilities are established by the terms of the contract. In all cases, the contractor is responsible for controlling product quality and offering for Government acceptance only those products and services that conform to contract specifications.

Per [FAR 46.202-4](#), higher-level quality requirements are specified in contracts for complex or critical items or when the technical requirements of the contract require control of work operations, in-process controls and inspection, or attention to factors such as organization, planning, work instructions, documentation control, and advanced metrology. Construction contracts for U.S. Navy ships and submarines meet these criteria and will require these higher-level quality requirements.

9.2.1 Quality Management System (QMS) / ISO 9001

A QMS is a collection of business processes aimed at establishing a quality policy and achieving quality objectives. It is based on an organization's structure, policies, procedures and the resources needed to implement quality management. Although a variety of industry quality standards require a QMS, [ISO 9001](#) is the one most widely recognized.

The QMS requirements of [ISO 9001](#) are generic and intended to be applicable to organizations of any size or type and without regard to the products and services provided.

Because [ISO 9001](#) is routinely called out in contracts administered by SUPSHIPs, all personnel performing QA-related functions are required to have training in the requirements of this standard (see [§9.3.2](#)).

9.3 SUPSHIP Responsibilities

When assigned to administer a government contract, SUPSHIP shall accomplish the following in accordance with [FAR 46.104](#), Contract Administration Office responsibilities:

- a. Develop and apply efficient procedures for performing Government contract quality assurance actions in accordance with the written direction of the contracting office.
- b. Perform all actions necessary to verify whether the supplies or services conform to contract quality requirements.
- c. Maintain, as part of the performance records of the contract, suitable records reflecting:
 - (1) The nature of Government contract quality assurance actions, including, when appropriate, the number of observations made and the number and types of defects
 - (2) Decisions regarding the acceptability of the products, the processes and the requirements, as well as action to correct defects
- d. Implement any specific written instructions from the contracting office.
- e. Report to the contracting office any defects observed in design or technical requirements, including contract quality requirements.
- f. Recommend any changes necessary to the contract, specifications, instructions, or other requirements that will provide more effective operations or eliminate unnecessary costs.

In addition to these FAR requirements, each SUPSHIP is also responsible for:

- g. Developing written Standard Operating Procedures (SOP) for each element of the CAQAP and executing the requirements of this program in accordance with §9.3.1.
- h. Maintaining the SUPSHIP Quality Assurance competency by ensuring the adequacy of the staffing and training of personnel performing QA-related functions (§9.3.2). For the SUPSHIP QA Department, this shall include:
 - (1) Maintaining a QA organization chart and personnel training matrix that identifies training requirements and status for each billet.
 - (2) Reviewing the SWFT model annually to ensure QA functions are adequately represented and advising the SUPSHIP's SWFT representative of any disparities in requirements.
- i. Retaining and disposing of inspection records (§9.3.3).
- j. Establishing an effective quality assurance interface with Ship's Force (§9.3.4).

SUPSHIP responsibilities for complying with these requirements are discussed in detail in the following paragraphs.

9.3.1 CAQAP Responsibilities

9.3.1.1 Planning

The objective of QA planning is the efficient and economical application of QA resources to ensure effective oversight of the shipbuilder's quality program. The goal is to identify deficiencies in the shipbuilder's quality program before they can affect the quality of the end product.

The Quality Assurance Department will develop and maintain a Contract Quality Assurance Plan (CQAP) that will adequately monitor the shipbuilder's QA program and facilities [for each contract]. The plan must consider contract requirements, the shipbuilder's quality history and results of risk assessments, Quality Data Evaluations (QDE) and previous customer complaints. The QA plan must be reviewed on a regular basis and, if necessary, modified to accommodate changes in contract language or the results of QDE data or other quality indicators. The review and any changes to the QA plan must be documented. QA planning will be used to adjust SUPSHIP resources in the most efficient manner to ensure appropriate QA coverage of the shipbuilder.

QA Planning shall be systematic and shall include all SUPSHIP required CAQAP actions. At a minimum, the QA plan shall include documented procedures for:

- a. appropriate distribution of SUPSHIP effort between Product Verification Inspection (PVI) and Procedure Evaluation (PE)

- b. review of contract packages and related documents to determine completeness, continuity and responsibilities for ensuring contractor's performance of technical and quality requirements
- c. Procedure Review (PR) to verify and/or approve the contractor's written procedures and technical data to ensure technical adequacy and timely release of the procedures
- d. Procedure Evaluation (PE) to ensure the contractor accomplishes work to the requirements of their established procedures. Checklists must be developed to accomplish PEs.
- e. Product Verification Inspections (PVI) on a sample basis to determine conformance to contract requirements. Checklists must be developed to accomplish PVIs.
- f. application of corrective action when a breakdown or other inadequacy is noted in the contractor's quality program
- g. Government Contract Quality Assurance actions at subcontractor's facilities, i.e., Government Source Inspection (GSI)
- h. collection, evaluation and use of quality data
- i. accomplishing quality audits
- j. review of the contractor's quality history

9.3.1.1.1 Surveillance Plans

The QA plan shall also include documented surveillance plans. Surveillance plans must be reviewed on a regular basis and, if necessary, modified to accommodate changes in contract language or the results of QDE data or other quality indicators. Surveillance plans shall be:

- a. hull specific – the plan shall address each hull under construction separately.
- b. adjustable – the plan shall be flexible enough to accommodate changes in workload, identified high risk areas, etc.
- c. based on ship construction phases – planning must take into account the phases of ship construction and the ability to access areas necessary to complete the QA plan.
- d. time phased – the plan shall be calendar based.
- e. based on a measurable Level of Effort (LOE) – the plan shall include quantifiable measures of effort, such as checklist observations, allocation of hours by percentage on critical areas or other such measures as deemed appropriate. During the QA plan review, the planned LOE shall be compared to the actual LOE. Any significant deviation and associated cause shall be documented.

- f. related to and measured by QDE – the effectiveness of the surveillance plan shall be evaluated and the plan shall be adjusted based on the results of the QDE.

9.3.1.2 **Document Review**

Document Review is the CAQAP element for verifying that the contractor's documented procedures and technical data comply with contractual requirements. In order to ensure compliance with all contract data requirements, SUPSHIPs will establish processes to:

- a. Prepare listings of all contractually required procedures and technical data that identify if Government review and/or approval is required.
- b. Review a sampling of documents that may impact quality, but do not require, Government review.
- c. Document all reviews and approvals, including those that do not contractually require government review.
- d. Notify the contractor of disapproved procedures and technical data.
- e. Adjudicate disapproved items and follow-up to ensure satisfactory correction.

9.3.1.2.1 **Procedure Review (PR) Criteria**

When a requirement exists for a contractor to develop formal procedures, SUPSHIP will identify those procedures necessary for review based on the degree of risk. Each identified procedure will be reviewed for conformance to the administrative and technical requirements contained in the contract. SUPSHIP must review the contractor's procedures in a timely manner and not delay the contractor's contract performance. Procedures are categorized as follows:

- Category 1:** Procedures for which NAVSEA approval is required by specification
- Category 2:** Procedures for which SUPSHIP approval is required
- Category 3:** Procedures for which government approval is not required, but copies are to be furnished to the SUPSHIP for information and review

All Category 1 Procedures must be submitted to NAVSEA for technical concurrence. This review includes newly developed procedures and subsequent revisions and changes. SUPSHIP shall maintain a list of all contractor procedures that identifies the category and tracks approvals and reviews. When the contractor does not develop required written procedures or fails to correct inadequate procedures, SUPSHIP will initiate a Corrective Action Request (CAR).

9.3.1.2.2 **Technical Data Review Criteria**

Data review and evaluation will be performed on all deliverable technical data. Review of technical data includes a detailed examination to determine if the content and format conforms to contract requirements. Technical data not requiring Government approval shall be reviewed on a selected or sampling basis. SUPSHIP may use any local means of selecting characteristics or attributes. Technical deficiencies identified in issued contractor products that violate contract requirements shall be adjudicated by issuing a CAR. All other technical deficiencies identified shall be adjudicated in accordance with the Engineering Quality Assurance (EQA) process as described in Chapter 8. A CAR shall be initiated if systemic adverse quality trends or egregious product defects are identified during the government technical review prior to product approval.

9.3.1.2.3 Documentation

For all procedures and/or technical data reviewed, SUPSHIP will maintain documentation including the identification number and title of the document, revision date, date reviewed, approval status (approved/disapproved), results of the review including all comments, and the name of the individuals performing the review.

9.3.1.3 Procedure Evaluation (PE)

PE is the CAQAP element that verifies that the contractor is complying with the written quality procedures and that the procedures are accomplishing the intended purpose of controlling product quality. PEs must be conducted by witnessing the contractor performing the associated process. PEs are associated with process inspections whereas PVI's are associated with product inspections. PEs shall be conducted utilizing checklists or an attribute system. They are to be accomplished as early as possible and periodically throughout the performance of work to confirm the sufficiency and adequacy of the quality procedures in operation. Process quality audits may be used in lieu of PEs.

9.3.1.3.1 Initial Evaluation

Evaluation of new or revised contractor quality procedures requiring government approval (Cat 1 & 2) and other procedures as identified by the Supervisor shall be conducted at the time of the contractor's initial use of the procedure. If unable to perform at initial use, the reason or situation will be documented along with a plan for future evaluation. Evaluations should include witnessing sufficient inspections of the contractor's operations described by the procedure to ensure compliance with contract requirements.

9.3.1.3.2 Continued Evaluation

When the length of the contract permits, continuing evaluations of all applicable procedures should be scheduled and conducted after the initial evaluation. When a continued evaluation of a procedure indicates that the contractor is maintaining satisfactory control of quality, the frequency of evaluation may be reduced. When continued evaluation of a procedure indicates the contractor is not maintaining control of quality, appropriate corrective action should be taken and the frequency of evaluation should be increased.

9.3.1.3.3 Documentation

Documentation for Procedure Evaluations includes:

- developed Checklists/Attribute System for PEs
- PE Schedule
- PE results including observations and nonconformances

9.3.1.4 Product Verification Inspection (PVI)

PVI is the CAQAP element that verifies that the product conforms to contract requirements. PVIs are accomplished by the cognizant SUPSHIP representative by physical examination, verification, testing, and/or concurrent inspection of all aspects of ship construction or modernization. PVIs are associated with product inspections whereas PEs are associated with process inspections. Product quality audits, with the exception of mandatory inspections or call outs, may be used in lieu of PVIs.

9.3.1.4.1 Conduct of PVI

PVI's shall be conducted utilizing checklists or an attribute system that is reviewed and updated to account for changes and revised specifications. During the development of checklists or attribute lists, SUPSHIP shall include mandatory inspection points, call outs, critical inspection points, and those areas that may be concealed from further inspection.

Adjustments in the frequency of inspections will depend on nonconformity rates and problem areas that develop. As a prerequisite to SUPSHIP inspection or verification actions, the following steps should be taken at a minimum:

1. Determine the availability and currency of contractor's written procedure.
2. Determine the contract/technical requirements.
3. Determine the currency of calibration of contractor's measuring and test equipment.
4. Determine the adequacy of contractor's documentation.

Concurrent verification of contractor inspection or test actions should be conducted as follows:

- a. As the contractor performs the product inspection, verify results of the examination or test.
- b. Independent of the contractor, read or use appropriate measuring/test equipment to determine if the product conforms to the technical requirements.

- c. Validate that the contractor's product inspections results concur with the government's product inspection results.

When Naval Ships Technical Manual (NSTM) S9086-VD-STM-030/CH-631V3, "Preservation of Ships in Service, Surface Ships/Submarine Applications", reference (b), and/or Submarine Maintenance Standard MS 6310-081-015, Submarine Preservation, reference (c), or similar directives are invoked in a contract, the SUPSHIP is considered to be the third party inspector for preservation oversight of critical coated areas and is responsible for providing a qualified coating inspector in accordance with NAVSEA S9086-VD-STM-030/CH-631V3. The SUPSHIP third party qualified inspector is responsible for ensuring compliance with the requirements of references (b) and (c). The third party inspector may either perform the inspection or witness qualified contractor personnel performing the required measurements.

9.3.1.4.2 Documentation

Documentation for PVIs include:

- a. developed checklists/attribute system for PVIs
- b. PVI results, including observations/inspections and nonconformances

9.3.1.5 Quality Audits

A quality audit is the process of systematic examination of an organization's quality function or system. It is an essential management tool for verifying and assessing processes, for determining the effectiveness of achieving defined target levels, for providing evidence concerning the reduction and elimination of problem areas, and for examining compliance with higher level directives.

SUPSHIPS shall have a written procedure for planning and conducting internal and external quality audits. As a minimum, this procedure shall address:

- Identifying the scope of the audit and any areas of special emphasis
- Preparing an audit schedule
- Selecting audit team members with the requisite knowledge and experience
- Assigning audit team responsibilities
- Establishing documentation requirements for reporting, collecting and compiling audit findings into a final report
- Handling and distribution of a final report
- Follow-up actions

9.3.1.5.1 Internal Quality Audit

Internal quality audits are conducted to determine compliance by all SUPSHIP departments with quality-related directives and SUPSHIP CAQAP operating procedures.

A biennial self-assessment will be conducted using the current CAQAP audit guide. This audit will be conducted in the off year between the normally scheduled NAVSEA CAQAP

audits. Results will be forwarded to NAVSEA 04Z 30 days prior to the scheduled CAQAP audit.

Additional internal quality audits may be scheduled to determine compliance with quality-related directives and SUPSHIP operating procedures. These audits are conducted when authorized by SUPSHIP management or higher authority.

Examples of additional internal audits include, but are not limited to, the following:

- a. A review of Quality Assurance Specialist training to ensure each is qualified to perform the technical oversight assigned.
- b. An analysis of checklist utilization and attributes recorded; review trends to ensure all attributes are being covered as necessary.
- c. Review of CAR process including; completeness of deficiency description, correct CAR type, appropriate response from contractor for cause or defect correction, and proper adjudication of CAR.
- d. QA planning and execution; ensuring planning is effective and current.
- e. Quality Data Evaluation; review of how data is collected, analyzed and reported.

9.3.1.5.2 External Quality Audits

External quality audits are the CAQAP element that examines and evaluates the contractor's products, processes, services, systems, and elements. Such audits are referred to as "process quality audits" or "product quality audits".

Process quality audits and product quality audits may be performed to examine and evaluate any process, function or entity based on local needs and conditions. These audits may be routine, or may be prompted by significant changes in the contractor's quality assurance program, process, product quality, or by a need for follow-up corrective action.

Pulse audits are a specific type of external audit during which the SUPSHIP and contractor concurrently conduct the audit. The purpose of a pulse audit is to ensure that both the SUPSHIP and contractor agree on the findings at the time the audit is conducted. Another benefit of the pulse audit is the opportunity to align QA metrics.

External audits are scheduled in addition to normal execution of CAQAP. The breadth and depth of the external audit program depends upon local conditions.

9.3.1.5.3 Contractor's Quality Program Audit (QPA)

The objective of the QPA is to ensure the contractor has an effective quality assurance program in place that enables them to manufacture and deliver new construction or modernized Navy ships in accordance with contractual requirements. While the SUPSHIP will continuously observe and record contractor performance based upon Product

Verification Inspection (PVI) and Procedure Evaluation (PE), and other focused audits, the QPA is to ensure the following elements (or the contractors equivalent programs and procedures) are in place and effective:

- a. QA Planning – the application of QA resources to ensure all critical shipbuilding processes are effective in meeting contractual requirements.
- b. Document Review - verifying the contractor's documented procedures and technical data comply with contractual requirements.
- c. Procedure Evaluation (PE) – verifying the contractor is complying with the written quality procedures and that the procedures are accomplishing the intended purpose of controlling product quality.
- d. Product Verification Inspection (PVI) – verifying the product conforms to contract requirements. PVIs are accomplished by SUPSHIP representatives through physical examination, verification, testing, concurrent witnessing, or monitoring of all aspects of the ship construction or modernization process.
- e. Quality Audits – contractor's internal audits conducted to determine the effectiveness of their quality assurance program, analysis of the process, or assessment of product conformance.
- f. Corrective Action – the contractor's method for ensuring non-conformities are being corrected prior to government inspection or acceptance.
- g. Quality Data Evaluation – the contractor's process for the collection, evaluation and use of quality data by both the contractor and SUPSHIP.
- h. Training – the contractor's process for determining needed personnel requirements, initiating action necessary to obtain the required personnel, and providing training necessary to ensure the skills are available for the performance of QA functions.

9.3.1.5.3.1 QPA Procedure

Each element of the contractor's quality assurance program should be evaluated at least once every 24 months. The execution of the QPA audit may be completed concurrently with the normal execution of SUPSHIP's oversight responsibilities. However, the results must be discretely recorded and adjudicated. Separate checklists, attributes and Corrective Action Requests (CAR) should be developed to support the QPA. The actual observations, however, can be recorded when routine PEs and PVIs are accomplished. This does not preclude the SUPSHIP from conducting an independent QPA; rather, it allows for the efficiencies of a concurrent process.

QPA checklists should be developed utilizing the contractor's local QA procedures. Local procedures should be reviewed for directives which most appropriately cover the CAQAP items listed in [9.3.1.5.3](#). It is the contractor's compliance with their own directives that should be verified during the QPA. Note that local contractor directives may not align directly with the SOM CAQAP elements. Hence, a subjective assessment must be made to determine if the QMS element is missing.

Note: The QPA for SUBSAFE shipbuilding activities shall be completed concurrently with the SUBSAFE Functional Audits of the shipbuilder.

9.3.1.5.4 Audit Documentation Requirements

Documentation for quality audits include:

- a. Audit schedules, ~~including the identification of the lead auditor~~
- b. Audit Reports. Audit reports shall include:
 - 1. Purpose of Audit
 - 2. Scope of Audit
 - 3. Methodology
 - 4. Audit Checklist
 - 5. Findings
 - 6. Corrective actions taken

9.3.1.6 Corrective Action

Corrective Action is the CAQAP element that defines the SUPSHIP process of requesting action by a contractor to correct product or process deficiencies. It also identifies the requirement for SUPSHIP to monitor the contractor's efforts to correct such deficiencies as well as the contractor's efforts to determine and correct the cause of deficiencies. Any breakdown in the contractor's quality management system requires action by SUPSHIP to ensure that product quality is not compromised. The extent of this action depends on the frequency and significance of the deficiency and the contractor's quality history.

Corrective action as described in this section employs the "closed loop" concept, i.e., appropriate measures must be taken to identify the cause and prevent the recurrence of deficiencies. It is the contractor's responsibility to correct identified deficiencies and to initiate preventive action to eliminate the causes of deficiencies. SUPSHIP must determine the effectiveness of the contractor's action and will also determine the necessity for tighter control to ensure that the contractor's corrective action is satisfactory.

Documentation of all identified deficiencies is an essential aspect of the overall CAQAP program. It ensures that accurate deficiency rates can be developed as a means of assessing the overall health of the contractor's Quality Assurance program.

9.3.1.6.1 Corrective Action Request (CAR)

The CAR is the method by which the Government informs the contractor of a condition that is not in conformance with contractual requirements. The condition may be a deficient product or a process that may result in a deficient product. The CAR may also be used for conditions that are not quality related, such as safety and environmental deficiencies, provided the CARs can be readily segregated.

The following paragraphs describe the classification of defects (also referred to as nonconformities), the types of CARs and how they are used.

9.3.1.6.2 Classification of Defects

9.3.1.6.2.1 Minor Defect

A minor defect is a product or process deficiency, defect or a departure from established standards that is not likely to materially reduce the usability of the unit of product for its intended purpose.

9.3.1.6.2.2 Major Defect

A major defect is a defect or a departure from established standards, other than critical, that is likely to result in failure of the unit of product, or to materially reduce the usability of the unit of product for its intended purpose or when hazardous or unsafe conditions may exist.

9.3.1.6.2.3 Critical Defect

A critical defect is a defect or a departure from established standards that is likely to result in hazardous or unsafe conditions for individuals using, maintaining, or depending upon the unit of product or a defect that is likely to prevent performance of the function of a major end item such as a ship or ship system.

9.3.1.6.3 Types and Uses of CARs

9.3.1.6.3.1 Type A

Type A CARs will be issued for all detected minor defects. In such cases where the minor deficiency is corrected on the spot, a Type A CAR will be initiated and forwarded to the contractor for information. No contractor response is required for Type A CARs when the condition is corrected on the spot. Type A CARs will not be issued for defects requiring Correction to Cause.

When a contractor fails to respond to a Type A CAR in the required timeframe, a Type B CAR may be issued for failure to respond in a timely manner. A Type A CAR will not be elevated to a Type B CAR simply because the contractor failed to respond in a timely manner.

9.3.1.6.3.2 Type B

Type B CARs will be issued for all major deficiencies or when a trend of recurring minor deficiencies is detected.

9.3.1.6.3.3 Type C

Type C CAR will be issued in the form of formal correspondence to the contractor. A Type C CAR will be issued when:

- critical defects are identified
- previous methods fail to obtain satisfactory results
- severity of the situation warrants

Type C CARs shall be issued from the Quality Assurance Officer/Director/Manager or delegated authority notifying the contractor's appropriate level of management that a serious quality problem exists and immediate management action must be taken to comply with the provisions of the contract. A copy of each Type C CAR shall be furnished to the SUPSHIP Contracts Department and to SEA 04Z.

9.3.1.6.3.4 Type D

Type D CARs will be issued in the form of a formal correspondence to the contractor. When a Type C CAR fails to obtain satisfactory results, or when the severity of the situation warrants, a Type D CAR shall be issued by the Supervisor or the Contracting Officer notifying the contractor's top level management that a serious quality problem exists and immediate management action must be taken to comply with the provisions of the contract. A copy of each Type D CAR shall be furnished to the SUPSHIP Contracts Department and to SEA 04Z.

9.3.1.6.3.5 Correction to Defect

Correction to Defect is the term used on a CAR to request that a contractor correct a specific nonconformance and provide a response as to the specific actions taken to correct such defect.

9.3.1.6.3.6 Correction to Cause

Correction to Cause is the term used on a CAR to request that a contractor provide a specific response as to the root cause of the nonconformance and the specific actions taken to prevent recurrence.

- a) Correction to Cause will not be used for Type A CARs.
- b) Correction to Cause may be used on Type B CARs where SUPSHIP has determined that it is warranted. Correction of Cause shall be requested when the defect is a result of a systemic problem in the contractor's process, a result of a deficiency in a contractor's procedure, or the defect is determined to be of a recurring nature.
- c) Correction to Cause will be requested for Type C & D CARs.

9.3.1.6.3.7 CAR Issuance

A CAR issued to a contractor will include, at a minimum: ship designation, unique serial number, CAR type, appropriate references, statement of nonconformance and if not submitted electronically, the originator's signature. The CAR must also indicate if SUPSHIP is requesting Correction to Defect or Correction to Cause or both. Each defect will be described clearly and in sufficient detail for the contractor to readily identify the problem. The description must identify the specification or contract violation.

For Type A CARs that have been corrected on the spot, SUPSHIP will enter the name of the contractor POC contacted prior to forwarding the CAR to the contractor for information.

SUPSHIP representatives should not require a contractor's written response for Type A CARs, but the internal SUPSHIP process shall ensure that all minor nonconformities are documented, corrected and annotated with the date closed.

[Appendix 9-B](#) provides an example of a CAR form that is used in the Technical Support Management (TSM) system.

9.3.1.6.3.8 Alteration Installation Team (AIT) CARs

If a CAR is generated resulting from an AIT work item, SUPSHIP will notify and provide a copy of the CAR to the AIT coordinator.

9.3.1.6.4 Contractor Response Time

SUPSHIP procedures will clearly identify the timeframe in which the contractor has to respond to each CAR type. This should be based on the requirements of each individual contract. Lacking contractual guidance, as a general rule the contractor should provide initial response to type A CARs within 7 calendar days, type B CARs within 21 calendar days and type C&D CARs within 30 calendar days. If the situation is such that continuing work without correcting the deficiency will hide the deficiency or impair or prevent the correction in any way, SUPSHIP will request an appropriate response time to prevent this from occurring. SUPSHIP procedures will document the process in which the contractor may request an extension of the required response time to correct the deficiency.

The actual time frame for completion of contractor corrective action may vary; however, prompt response to CARs is required. An interim reply may be acceptable pending contractor's completion of corrective actions.

9.3.1.6.5 Contractor's Response

The contractor's response must clearly document the actions taken to correct the nonconformance and/or to correct the cause of the nonconformance as requested by the SUPSHIP.

9.3.1.6.6 CAR Closeout

When a CAR is returned by the contractor, SUPSHIP will evaluate the contractor's corrective action response (including elimination of causes to prevent recurrence when appropriate) and verify the acceptability of the corrective action taken. If the actions taken by the contractor are determined to be acceptable, SUPSHIP will indicate this on the CAR and close the CAR. If the contractor's actions are determined to be unacceptable, SUPSHIP will return the CAR to the contractor for further action.

9.3.1.6.7 Documentation

Corrective Action documentation includes:

- a. status of CARs
- b. records of CARs

9.3.1.7 Quality Data Evaluation (QDE)

QDE is the CAQAP element that provides for the collection, evaluation, and use of SUPSHIP, contractor and customer quality data. Operating procedures within SUPSHIP will be established to describe the system to be used for collecting, evaluating, maintaining, and using the data.

9.3.1.7.1 Quality Data

At a minimum, the data to be evaluated will include the following:

- a. Results of all Observations (PR, PE & PVIs) to include a defect rate analysis
- b. Corrective Action Requests
- c. Results of Audits and Surveys
- d. Critiques
- e. Available contractor data relating to the above data

Examples of Quality data that may also be included:

- f. Customer feedback
- g. Inspection and test results
- h. Reports
- i. CASREPS
- j. Product Quality Deficiency Reports
- k. Trouble Reports

9.3.1.7.2 Data Evaluation

SUPSHIP will evaluate the quality data individually or collectively at established periodic intervals (minimum of quarterly) in order to:

- a. Adjust the intensity of application of basic elements of the CAQAP
- b. Provide a basis for acceptance or rejection of products or services

- c. Provide a basis for acceptability of a contractor's quality assurance program and written procedures
- d. Determine effectiveness of contractor's quality assurance program
- e. Provide a basis for recommending process improvement initiatives to the contractor

9.3.1.7.3 Documentation

Documentation will include a quarterly report indicating quality data evaluation results.

9.3.1.7.4 Common Critical Process Metrics

In addition to other metrics and measurements developed locally, SUPSHIP will include, as a component to the Quality Data Evaluation CAQAP element, Common Critical Process Metrics. The Common Critical Processes are those areas common to all shipbuilding programs which have been determined to be critical for assessing the effectiveness of the shipbuilder's quality assurance program and the quality of the ships being constructed. The Common Critical Processes are as follows:

- a. Pipe Welding
- b. Structural Welding
- c. Cableways
- d. Pipe Installation
- e. Mechanical Installation
- f. Structural Installation
- g. Coatings
- h. System Cleanliness

The data source for Common Critical Process metrics are PE and PVI observation data for the process areas based upon local SUPSHIP checklists and attributes. SUPSHIPs will map their checklist and attribute data to each Critical Common Process area to ensure all relevant observations are included in the metric.

SUPSHIPs will provide this data to NAVSEA 04Z3 no later than the last day of the first full week of each month, or as otherwise approved, using the format below:

Ship Class	Pipe Welding		Structural Welding		Cableways		Pipe Installation		Mechanical Installation		Structural Installation		Coating		System Cleanliness	
	Obs	Def	Obs	Def	Obs	Def	Obs	Def	Obs	Def	Obs	Def	Obs	Def	Obs	Def

Upon receipt, NAVSEA 04Z3 will compile all data into the SUPSHIP Quality Metrics, Common Critical Process report. This report is used as part of NAVSEA's quarterly New Construction Report. See [appendix 9-D](#) for samples of the community-wide report as well as an individual SUPSHIP's input.

Calculation: For each ship class with hulls under new construction, record the reject rates for the Common Critical Process observations, both PE and PVI. The reject rate is expressed as a percentage and calculated as follows:

$$\text{Reject Rate \%} = \frac{\# \text{ Rejected Obs}}{(\# \text{ of Rejected Obs}) + (\# \text{ of Accepted Obs})} (*100)$$

Defect rates less than 1% will be rated as **GREEN**; rates between 1% and 2.5% will be rated as **YELLOW**; and rates greater than 2.5% will be rated at **RED**. In process areas where the number of observations is less than 100 for the calendar quarter, SUPSHIP will determine if the available data is sufficient to include in the New Construction Report. If SUPSHIP determines there is insufficient data to include, they will notify SEA 04Z. That process area will then be grayed out on the New Construction Report.

All process areas that have a defect rate greater than 2.5% will include back up information to indicate the general nature of the findings that drove the defect rate and the actions taken or to be taken by SUPSHIP to mitigate the problem. For the process areas that are grayed out, SUPSHIP will include backup information indicating the cause for insufficient data.

Periodicity and Analysis: Common Critical Process Metrics will be produced quarterly. Observation data will be compiled by each SUPSHIP and parsed by shipbuilding program displaying a three month running average with an arrow indicating a past six month trend as positive, negative or neutral.

Note: The Common Critical Process Metrics are intended to assist in measuring the efficacy of the common critical shipbuilding processes and are to be used by SUPSHIP as one part of the overall quality assurance planning effort.

The standards for R/Y/G are not intended to imply that any defect is acceptable. All defects noted are assumed to be corrected by the shipbuilder via the Shipbuilder and SUPSHIP Quality Management Systems. The "Green" standard indicates that the common critical process is working to the established standard.

9.3.2 Maintaining SUPSHIP Quality Assurance Competency

For projects as complex as the construction of U.S. Navy ships, verifying conformance to contract specifications is a particularly demanding responsibility. It requires that SUPSHIP personnel performing QA-related functions be knowledgeable in a variety of technical disciplines and possess a thorough understanding of the CAQAP and the requirements, specifications and industrial standards imposed by each contract. It is imperative, therefore, that SUPSHIPS maintain a robust program for staffing and training personnel performing these functions.

The QA department shall develop and maintain a training plan for all personnel performing QA-related functions. The plan should identify the training and qualification requirements for each billet and lay out a schedule for satisfying both one-time and recurring requirements.

Although a SUPSHIP's total manning is largely determined by the SUPSHIP Workforce Forecasting Tool (SWFT; see SOM 4.5.1), it is important that a senior QA representative participate in the command's input to the annual SWFT model review to help ensure that SWFT accurately reflects QA requirements. Note that in order to optimize mission performance for local conditions, the Supervisor may depart from the SWFT-determined departmental manning as long as the total manning authorization is not exceeded.

9.3.2.1 ISO 9001 Training Requirements

9.3.2.1.1 Personnel Performing Quality-Related Functions

Personnel performing quality-related functions must satisfactorily complete introductory/overview training in [International Standards Organization \(ISO\) 9001:2008 "Quality Management System,"](#) reference (d). Training may be prepared and given locally, but must include the following topics relating to the elements of the ISO 9001 series Quality Management System:

- Core Standards
- ISO 9001 Clauses
- Implementing an ISO 9001 Quality Management System

Defense Acquisition University continuous learning module CLE 201 fulfills this requirement.

9.3.2.1.2 Personnel Performing Quality Audits

Personnel performing quality audits of the contractor must satisfactorily complete training by a Lead Auditor in ISO 9001 Internal Auditor (or equivalent). This training may be prepared and given locally, but must include the following topics:

- Quality Management Systems Objectives
- Overview of Auditing
- Types of Audits
- Auditing as a Management Tool
- Overview of ISO 9001 series

- Quality System Documentation
- Pre-audit Planning Activities
- Pre-audit Meeting, Audit Plan and Resources
- Preparation of Checklists and Sampling
- On-Site Audit Activates
- Opening Meeting Planning and Notification
- Listening and Questioning Techniques
- Report Writing
- Follow-Up and Corrective Action
- Audit

This training is optional for Lead Auditors.

Defense Acquisition University continuous learning modules CLE 201 and CLM 103 fulfill this requirement.

9.3.2.1.3 Personnel Assigned as Lead Auditor/Audit Team Leader

Personnel assigned as Lead Auditor/Audit Team Leader must satisfactorily complete formal training in ISO 9001 series Lead Auditor training or equivalent by a certified instructor.

Auditor and Lead Auditor ISO training developed in support of SUBSAFE audits and including the requirements listed above, and found to be sufficient for SUBSAFE functional audits, meet the SOM requirement for ISO training.

9.3.2.2 Coating Training Requirements

Specialized training and certification in Coating Inspection is required for each individual that is performing verification of contractor coating processes on critical surfaces. Training and certification must be accomplished through a NAVSEA approved course (e.g., National Association of Corrosion Engineering (NACE) Session 1 or NAVSEA Basic Paint Inspector (NBPI)). Recertification requirement is five years for NACE and four years for NBPI. Requirements for critical surfaces are defined in NSTM S9086-VD-STM-030-CHAPTER 631.

9.3.2.3 Electrical Cableway Training Requirements

Personnel performing inspection or acceptance of electrical cableway work shall be trained and qualified to [NAVSEAINST 9304.1D**](#), Shipboard Electrical Cable and Cableway Inspection and Reporting Procedures, reference (e).

9.3.2.4 Oxygen Cleanliness Training Requirements

Specialized training and certification in Oxygen Cleanliness is required for each individual performing verification of contractor cleaning, assembly or packaging of certified oxygen clean systems and components. Training and certification must be administered by a NAVSEA approved Certified Oxygen Clean Instructor in accordance with [MIL-STD-1330D\(1\)](#), Precision Cleaning and Testing of Shipboard Oxygen, Helium, Helium-Oxygen,

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Nitrogen and Hydrogen Systems, reference (f). Recertification of personnel is required every three years.

9.3.2.5 Welding/Brazing Workmanship Training Requirements

Personnel performing oversight of contractor-performed welding or brazing workmanship must satisfactorily complete training in welding/brazing workmanship and associated in-process work practices IAW NAVSEA Technical Publication [S9074-AQ-GIB-010/248](#) (TP248), Requirements for Welding and Brazing Procedure and Performance Qualification, reference (g).

9.3.2.6 Nondestructive Testing (NDT) Personnel Requirements

9.3.2.6.1 Non-Nuclear NDT Requirements

Specialized training, experience and certification in applicable NDT methods is required for SUPSHIP personnel performing Procedure Reviews, Procedure Evaluations, Product Verification Inspections, Process Quality Audits, and actual accomplishment of NDT. Unless otherwise specified, NDT personnel shall be certified in accordance with NAVSEA Technical Publication [T9074-AS-GIB-010/271](#), Requirements for Nondestructive Testing Methods, reference (h), and/or NAVSEA 0900-LP-001-7000, Fabrication and Inspection of Braze Piping Systems, reference (i), as applicable.

Training and Qualification. Training programs may be developed by the SUPSHIP office or obtained from Portsmouth Naval Shipyard (PNS), other naval activities, Navy technical schools, chapters of the American Society for Nondestructive Testing, or from private industry. Work-time-experience (WTE) required as a qualification prerequisite for NDT Inspector candidates shall be obtained by actual hands-on experience and by performance of PR, PE, PVI, and PQA of a contractor's inspection functions in the applicable NDT method under the guidance of a NDT Inspector or NDT Examiner as defined in the activity's Written Practice. Formal classroom training and qualification examinations shall be in accordance with reference (i) or (j), as applicable.

NDT qualifications are:

- a. NDT Inspector: An individual qualified to set up and calibrate equipment and to interpret and evaluate results with respect to applicable codes, standards and specifications. The Inspector shall be thoroughly familiar with the scope and limitations of the methods for which the individual is qualified, exercise assigned responsibility for on-the-job training (i.e., WTE) and guidance of trainees, and prepare written instructions and document/report NDT results.
- b. NDT Examiner: An NDT Examiner shall be capable of establishing techniques and procedures; interpreting codes, standards, specifications, and procedures; and designing the particular test methods, techniques and procedures to be used. The NDT Examiner shall be responsible for the NDT operations for which qualified and assigned, and will be capable of interpreting and evaluating NDT results in terms of existing codes, standards

and specifications. The NDT Examiner will have sufficient practical background in applicable materials, fabrication and product technology to establish techniques and to assist in establishing acceptance criteria where none are otherwise available. The NDT Examiner shall have general familiarity with other appropriate NDT methods and will be qualified to train and examine Inspector personnel for certification.

Certification. SUPSHIP CAQAP Inspector personnel shall be certified/recertified at their activity under a program administered by an NDT Examiner certified in accordance with [NAVSEAINST 4355.7B](#), Nondestructive Test (NDT) Examiner Qualification and Requalification, reference (j). This document provides the NDT Examiner qualification and certification requirements for all government employed civilian and military personnel attached to Naval activities. NDT Inspector certification is restricted to the oversight of contractor-performed NDT and not for product acceptance inspections. NDT Examiner personnel shall recertify at the intervals specified in reference (j). NDT Inspector personnel shall recertify at the intervals specified in reference (h). PNS is authorized to administer NDT Inspector (Level II) qualification examinations to CAQAP personnel in any of the following methods:

- a. Visual Testing (VT)
- b. VT of Special Purpose Lead (Inspector certification only)
- c. Magnetic Particle Testing (MT)
- d. Liquid Penetrant Testing (PT)
- e. Radiographic Testing (RT) (Structural, Castings and Piping)
- f. Ultrasonic Testing (UT) of Welds, Thickness and Silver Braze (individual Inspector certifications may be obtained)
- g. UT of Special Purpose Lead (Inspector certification only)
- h. Eddy Current Testing (ET) of Welds and Base Material

Certification Maintenance. NDT Inspector personnel shall maintain certification in accordance with reference (i) or (j) requirements as applicable.

9.3.2.6.2 Nuclear NDT Requirements

SUPSHIP personnel performing Nuclear NDT Level III (Examiner) duties are to be certified/recertified as specified in [NAVSEAINST 4355.7B](#). Nuclear NDT Level II (Inspector) personnel are to be certified/recertified by the SUPSHIP activity's Nuclear NDT Level III (Examiner) in accordance with NAVSEA 250-1500-1, "Welding Standard", reference (k), NSTR-99, "Qualification Examination Requirements for Nondestructive Test Personnel", reference (l) and for UT/VT of lead bond certification is in accordance with the classified MIL-STD 791, Certification for UT/VT of Lead Bond, reference (m).

9.3.2.7 Additional Training

In addition to the training listed above, SUPSHIP should determine specific training needs to ensure personnel have the skills, techniques and knowledge necessary, depending on the processes/products being evaluated or inspected. Some examples include TEMPEST, composites, shock, fiber optics, propellers/propulsors, radar cross section reduction, emerging technologies and SUBSAFE DSS.

9.3.2.8 Defense Workforce Improvement Act (DAWIA) Requirements

DAWIA established a process through which persons in the acquisition workforce would be recognized as having achieved professional status. Certification is the procedure through which a military service or DoD Component determines that an employee meets the education, training and experience standards required for a career level in any acquisition, technology and logistics career. For SUPSHIP Quality Assurance Specialists (1910), the following requirements are set:

- GS-9 and below shall require Level 1 DAWIA in Production, Quality and Manufacturing (PQM) career field.
- GS 11-12 shall require Level 2 in DAWIA PQM career field.
- GS-13 and above shall require Level 3 in DAWIA PQM career field.

9.3.2.9 Training Records

At a minimum, SUPSHIPS will maintain the following training documentation:

- a. A listing of all training requirements deemed necessary for each type of billet conducting/performing the Quality Assurance functions. (i.e., hull/NDT, paint, combat systems, electrical, etc.).
- b. A listing of specific curriculums, courses or lesson plans, etc., that are utilized to satisfy the training requirements identified for each functional billet.
- c. Individual training records for each person in the Quality Assurance Department fulfilling a billet which requires training.
- d. Departmental training schedules.

9.3.3 Records

9.3.3.1 Technical Support Management (TSM) System

TSM is the SUPSHIP enterprise solution for document and content management of ship construction and repair data. It is used by the SUPSHIP community, PEO's, the Navy Board of Inspection and Survey, and in some cases, by shipbuilders.

For quality assurance records, TSM is used to document and track:

- Observation data

- Corrective Actions Requests
- Procedure Review
- Procedure Evaluations
- Quality Audits
- Checklist Management

TSM may also be used to document and track:

- Test procedures
- Department operating instructions
- Ship Specification Reviews
- Electronic Trial Cards

9.3.3.2 Retention and Disposal of Inspection Records

Unless otherwise stated in applicable directives, quality inspection records will be retained and disposed of in accordance with [SECNAV M-5210.1](#), Records Management Manual, reference (n). The policy for retention of past performance information (i.e., quality records) to be used for the Contract Performance Appraisal Reporting System (CPARS) is three years after completion of contract performance per FAR Subpart [FAR -- Part 42 Contract Administration and Audit Services](#). The performance period is not complete until the end of the warranty period. In general, the following should occur:

- a. Retain all quality inspection records for a period of three years after the delivery of each ship or craft in the contract. Following the three year retention period, quality inspection records under Standard Subject Identification Code (SSIC) 4855 may be destroyed unless legal action is pending with contractors for which these records pertain.
- b. Submarine Safety (SUBSAFE) quality records under SSIC 9077 and Naval Nuclear Propulsion quality records under SSIC 9210 will be retained and disposed of in accordance with [SECNAV M-5210.1](#) unless legal action is pending with contractors for which these records pertain.

9.3.4 Establishing an Effective Quality Assurance Interface with Ship's Force

Although SUPSHIP is the authority for acceptance of accomplished work in accordance with the contractual agreement, the ship's commanding officer (or prospective commanding officer) must be satisfied that the work performed is acceptable. The prospective/commanding officer will normally assign members of Ship's Force (SF) to review the technical specifications and observe production work performed on the ship. If a SF observer is dissatisfied with the quality of the contractor's work, the observer will not attempt to require contractor personnel to redo or otherwise amend the work performed. Rather, the SF observer will relay the findings to the appropriate SUPSHIP representative who will then take action. The prospective/commanding officer and any SF observers should participate in conferences held to determine progress of work. The pre-commissioning crew should discuss any problems that are observed with the quality of the work or services provided to

the ship with the SUPSHIP program management team prior to any conferences where the contractor's representatives will be in attendance.

In addition, SF personnel may be provided an opportunity for training on QA functions under the cognizance of SUPSHIP. Should the prospective/commanding officer elect to receive training, it should be performed in accordance with a Memorandum of Understanding (MOU).

9.3.5 Trouble Reports

Trouble Reports identify significant problems encountered in the construction, repair and maintenance of Naval ships. SUPSHIP shall have a process in place to comply with the requirements of reference (o), [NAVSEAINST 4700.17B CH-1**](#), Preparation and Submission of Trouble Reports .

9.4 Government Contract Quality Assurance Actions at Source

9.4.1 Purpose

The prime contractor is responsible for controlling the quality of materials, items and services provided by its subcontractors. Government Contract Quality Assurance (GCQA) on subcontracted supplies or services shall be performed only when required in the Government's interest. The primary purpose is to assist SUPSHIP in determining if the prime contractor is ensuring the conformance of subcontracted supplies or services with contract requirements. GCQA at source, previously referred to as Government Source Inspection (GSI), does not relieve the prime contractor of any responsibilities of the contract and GCQA does not establish a contractual relationship between the Government and the subcontractor. SUPSHIP requests for GCQA shall be held to a minimum based on quality performance history maintained by the NAVSEALOGCEN/SUPSHIP and the GCQA criteria, paragraph [9.4.3.1](#) below.

9.4.2 Exception

This paragraph does not apply to procurements under the technical cognizance of the Deputy Commander, Nuclear Power Directorate, NAVSEA 08. [NAVSEAINST 9210.31B**](#), Government Procurement Quality Source Inspection Actions for Shipyard Procured Material Under Cognizance of SEA 08, reference (p), provides guidance for procurement of products under NAVSEA 08 cognizance.

9.4.3 Requesting GCQA at Source

SUPSHIP will establish a process for invoking GCQA on subcontracted supplies and for preparation and issue of GCQA instructions. The process should include providing the formal Letter of Delegation (LOD) as well as contacting the on-site or cognizant Defense Contract Management Agency (DCMA) Quality Assurance Representative (QAR).

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9.4.3.1 GCQA Criteria

Government inspection, as stated in FAR Part [46.4](#) and [DFARS 246.402](#), during contract performance is essential. Complex items have quality characteristics, not wholly visible in the end item, for which contractual conformance must be established progressively through precise measurements, tests and controls applied during purchasing, manufacturing, performance, assembly, and functional operation either as an individual item or in conjunction with other items. GCQA is to be invoked based on the following criteria:

- a. mandatory GCQA actions imposed on the SUPSHIP that can be accomplished only at the subcontractor's location
- b. performance at any other place would require uneconomical disassembly, destructive testing or special required instruments, gauges, or facilities that are available only at the subcontractor location
- c. performance at any other place would destroy or require the replacement of costly special packing and packaging
- d. considerable loss would result from the manufacture and shipment of unacceptable supplies, or from the delay in making necessary corrections
- e. government inspection during contract performance is essential
- f. contract specifies that certain quality assurance functions, which can be performed only at the subcontractor's plant, are to be performed by the Government
- g. items requiring DD 250 for acceptance by the Government
- h. it is determined for other reasons to be in the Government's interest
- i. supplies or services for which certificates, records, reports or similar evidence of quality must be at the subcontractor location
- j. item is to be shipped from the subcontractor's plant to the using activity and inspection at source is required
- k. repeated failures

9.4.3.2 Purchase Order Clause

When GCQA actions are determined to be necessary, the prime contractor will be requested to add the following or similar Government notification and access clause to the purchase order:

"Government inspection is required prior to shipment from your plant. Upon receipt of this order, promptly notify and furnish a copy of this and all pertinent data/documents to the Government representative who normally services your plant so that appropriate planning for Government inspection can be accomplished. In the event the Government representative or office cannot be located, our purchasing agent shall be notified immediately."

9.4.3.3 Letter of Delegation (LOD)

When invoking GCQA, a Letter of Delegation (LOD) will be prepared in accordance with the Product Data and Reporting Program (PDREP) guidance contained in [appendix 9-C](#).

The SUPSHIP representative will define the necessary GCQA actions to be taken and the documentation to be provided by the Government representative at the subcontractor's plant. Defined actions should indicate specific quality characteristics, processes or procedures to be verified, tests to be witnessed, sampling plans to be used, or records, reports, and certifications to be evaluated.

All written statements, contract terms, and conditions relating to GCQA actions at the subcontractor level shall be worded so as not to:

- a. affect the contractual relationship between the prime contractor and the Government, or between the prime contractor and the subcontractor
- b. establish a contractual relationship between the Government and the subcontractor
- c. constitute a waiver of the Government's right to accept or reject the supplies or services

9.4.3.4 Distribution of LODs

The LOD will be issued to DCMA in accordance with the instructions provided in Appendix 9-C. Changes to purchasing documents will be processed similarly.

9.4.3.5 Documentation

All correspondence with DCMA including, but not limited to, verification of receipt of LOD and verification of completion of delegation will be in accordance with existing DCMA guidance.

9.5 Product Data Reporting and Evaluation Program (PDREP)

Nonconformance of Government-Furnished Material (GFM) or Contractor-Furnished Material (CFM) with GCQA at source, identified by the prime contractor during receipt inspection and reported to SUPSHIP, shall be documented in accordance with Product Data and Reporting Program (PDREP) guidance in Appendix 9-C and [SECNAVINST 4855.3C](#), Product Data Reporting and Evaluation Program (PDREP), reference (q).

Appendix 9-A: Quality Assurance Glossary

Attribute: A characteristic or property which is used to determine acceptability or unacceptability with respect to a given requirement.

Certification: The procedure and action by a duly authorized body of determining, verifying and attesting in writing to the qualifications of personnel, processes, procedures, or items in accordance with applicable requirements.

Characteristic: A physical, chemical, visual, functional, or any other identifiable property that helps differentiate between items of a given sample or population. The difference may be either quantitative (by variables) or qualitative (by attributes).

Corrective Action: An action taken to correct a specific nonconformance by repair, rework, replacement, or a change in requirements and the elimination of the causes to prevent recurrence.

Corrective Action Request (CAR): Any request to the contractor for the correction of a non-conformance.

Critical Nonconformance (Type C or D): A nonconformance related to system failures that requires a high/highest level of management action.

Deviation: Written authorization, granted prior to the manufacture of an item, to depart from a particular performance or design requirement of a specification or referenced document, for a specific number of units or specific period of time.

Document: A medium and the information recorded on it that generally has permanence and can be read by a person or machine.

Inspection: The act of measuring, examining, testing, gauging or otherwise comparing of supplies or services with requirements to determine conformity.

International Organization for Standardization (ISO): A worldwide federation of national standards bodies.

Lead Auditor: A person who is qualified to perform and designated to lead/manage a quality audit.

Major Nonconformance (Type B): A nonconformance that judgment and experience indicate could impair the performance or life of the product and/or result in hazardous or unsafe conditions for the user.

Minor Nonconformance (Type A): A nonconformance or flaw that will probably not impair the performance or life of a product, nor result in unsafe conditions for the user; easily corrected for a minor defect.

Nonconformance: A departure of a quality characteristic from its intended level or state that occurs with a severity sufficient to cause an associated product or service not to meet a specification requirement. Used interchangeably with the term “defect.”

Observation: An action that occurs when one attribute is verified to one unit of product.

Preventive Action: An action taken to eliminate the causes of a potential nonconformity, or other undesirable situation, to prevent occurrence.

Process: A set of interrelated resources and activities that transform inputs into outputs with the aim of adding value.

Process Quality Audit: An analysis of elements of a process and appraisal of completeness, correctness of conditions, and probable effectiveness.

Products: The results of activities or services; a generic term that denotes goods and/or services.

Product Quality Audit: A quantitative assessment of conformance to required product characteristics.

Quality: The composite of all features and characteristics of a product or service that bear on its ability to satisfy given needs.

Quality Assurance (QA): A planned and systematic pattern of all actions necessary to provide adequate confidence that the product or service conforms to established technical requirements.

Quality Audit: A systematic and independent examination to determine whether quality activities and related results comply with planned arrangements and whether these arrangements are implemented effectively and are suitable to achieve objectives.

Quality Management System (QMS): ISO 9001 term used for the collective policies, plans, practices, and the supporting infrastructure by which an organization aims to reduce and eventually eliminate non-conformance to specifications, standards and customer expectations in the most cost effective and efficient manner.

Quality Program Audit (QPA): A documented activity performed to verify, by examination and evaluation of objective evidence, that applicable elements of the quality assurance program are suitable and have been developed, documented and effectively implemented in accordance with specified requirements.

Record: A document that contains objective evidence that shows activities performed or results achieved.

Specification: The document that prescribes the requirements with which the product or service has to conform.

Surveillance: The continuing monitoring and verification of the status of procedures, methods, conditions, products, processes, services, and analysis of records to ensure that specified requirements are being fulfilled.

Technical Data: Data consisting of specifications and drawings.

Testing: A means of determining the capability of an item to meet specified requirements by subjecting the item to a set of physical, chemical, environmental, or operational actions and conditions.

Unit of Product: An entity that can be inspected or verified, expressed in distinct or quantitative terms (e.g., 5 linear feet of weld).

Verification: The process of confirming by examination and provision of objective evidence that specified requirements have been fulfilled.

Waiver: A written authorization to use or release a quantity of material, components or stores already manufactured, but not conforming to the specified requirements.

Other terms and definitions are as listed in ANSI/ASQC A8402-1994.

Appendix 9-B: Corrective Action Request (CAR)

TSM | CAR-

Header							
Document:			Document Date:				
Aliases:							
Title:							
Class:							
Hulls:							
Compartments:							
Originator Name:			Originator Phone:			Originator Org Node:	

Document Status							
Task	Workflow	State	State Owner	Start Date	Date Completed	Workflow Due Date	Task Owner

Hulls			
Hull	Contractor Hull	Name	Applicability

General CAR Information							
CAR Type:			Status:			CPARS:	
Issuer Name:				Issue Date:		Complete Date:	
Reply Date:			Recycle Date:			Recycle Reply Date:	
Check List:							
Unit of Product:			Unit of Product Type:		Unit of Product Title:		
Vendor:							
Shipbuilder Cage Code:							
Yard Location:							
Category:							
Area of Concern:			Functional Area:			Impact:	
Problem Origin:							
Spec Item:			Equipment Noun Name:				
Days to Correct:			INSURV Decks:			Key Event:	
Contractor POC:			Contractor Phone:				
Correction to Cause:			Correction to Defect:			Affects Production:	

Contractor Tracking							
Received Date:			ECD Date:			Answer Date:	
Submit Date:			Contractor Actionee:			Contr Assigned:	
Contr Department:			Contractor Charge No:			Contr Dept Issued Date:	

Compartments
None

SWBS
None

References
None

Comments			
CAR Subject:			
CAR Detail:			
Contract Requirement:			
Contractor Response:			
Government Response:			
Recycle Remarks:			
Government Only Comments			
Government Notes:			
Inspector Notes:			
Official Documents			
None			
Flags Information			
None			
Related Documents			
None			
Audit Info			
Created by Name:		Created On:	
Last Edited By:		Last Edited On:	

Appendix 9-C: Product Data and Reporting Program (PDREP)

Ref: (a) SECNAVINST 4855.3C dtd 27 Jun 2014
(b) NAVSO P-3683B, Navy and Marine Corps Product Data Reporting and Evaluation Program (PDREP) Manual

1. **Purpose**. This procedure defines the process for Supervisor of Shipbuilding, Conversion and Repair (SUPSHIP) departments to comply with reference (a) as it applies to the SUPSHIP mission.
2. **Scope**. This Standard Operating Procedure (SOP) is applicable to SUPSHIP Departments Codes 200 and 300 each of which has PDREP compliance responsibilities per reference (a).
3. **PDREP Objective**. PDREP and its Automated Information System (AIS) are utilized by DON activities to collect and evaluate product quality data, deficiency trends and supplier performance history. PDREP enables the acquisition community to assess and monitor supplier product quality and past performance. Data contained in the PDREP database supports classification and evaluation reports of contractors and suppliers while highlighting material and quality trends. Resident data includes DON data known as contractor or supplier performance data and is supplemented by other DOD activities (Army, Air Force, Defense Logistics Agency (DLA), Defense Contract Management Agency (DCMA), and Prime Contractors) past performance information to provide a clear picture of contractor and vendor performance.

4. **Responsibilities**.

SUPSHIP Commanding Officer shall assign in writing a command PDREP coordinator. The PDREP coordinator will ensure the command is aware of reference (a) and in compliance with those requirements which fall within the SUPSHIP mission.

SUPSHIP Engineering and Quality Assurance departments each have PDREP reporting responsibilities required by reference (a) as follows:

- a. Engineering Department (Code 200) shall report to the PDREP coordinator any waivers, deviations or departures from specification (DFS) identified by the shipbuilder to be attributed to, or resulted from a supplier performance issue. The PDREP coordinator will determine whether a waiver should be entered into the PDREP reporting system. Examples of supplier performance related waivers and deviations include (but are not limited to); incorrect items received but found acceptable for intended use; materially deficient items received but acceptable without requiring correction; or substitute items received at convenience of supplier or government.

Deviations and waivers shall be entered into the PDREP reporting system via the following PDREP website: <https://www.pdrep.csd.disa.mil>

To enter a deviation or waiver SUPSHIPS shall utilize the Special Quality Data entry module in the PDREP reporting system.

- b. Quality Assurance Department (Code 300) shall report:

- (1) Non-conformities identified by the contractor during receipt inspection for Government-Furnished Material (GFM) or Contractor-Furnished Material (CFM), for which GCQA has been invoked.

Once notified of a non-conformity by the contractor, SUPSHIPS will follow references (a) and (b) for the process of entering data utilizing the following deficiency modules in PDREP:

Product Quality Deficiency Reports (PQDR). Applies to the reporting of product deficiencies in new or newly reworked material in all programs involving materials or services.

Supply Discrepancy Reports (SDRs). Applies to the reporting of incorrect material substitutions, material shortages or overages and material packaging discrepancies.

Due to the fact that SUPSHIPS do not order, inspect, or receive GFM and CFM, PQDRs and SDRs are normally entered as “information only” in PDREP.

- (2) Industrial Sales;

Industrial sales are items purchased from a private shipbuilder that are being sold to the Navy Supply System and accepted at the SUPSHIP on behalf of the government. Also included are items such as fixtures and tooling fabricated and shipped to Naval Shipyards, and shipboard components diverted from new construction to the Naval Shipyards. Industrial sales items are subject to PDREP reporting. The following PDREP data entry module will be utilized to report Industrial Sales:

Material Inspection Record (MIR). A document generated as the result of a technical inspection of hardware or software by a Navy representative at the manufacturer’s plant or upon receipt at destination in accordance with a Navy or local directive or instruction. For purposes of this document, a technical inspection is the performance of any test or inspection other than the validation check for count and damage.

- (3) Audits and Surveys;

SUPSHIPS will enter vendor audit and survey reports into PEDREP in accordance with reference (b); this information will be entered via the Supplier Audit module or Special Quality Data entry module.

- (4) Letter of Delegation (LOD);

SUPSHIPS will promulgate LODs in the method directed by the recipient of the delegation, in most cases DCMA. The preferred method of LOD issuance is to utilize the LOD module in PDREP. However, if the receiving activity does not utilize

the LOD function in PDREP, the SUPSHIP will utilize whatever process is directed by the recipient of the delegation.

- (5) To the greatest extent possible NAVSEA 04Z shall track all SUPSHIP LOD activity not accomplished through the PDREP Module and retain a quarterly report to document the effort.

c. Contracts Department (Code 400) shall report:

- (1) Contract Award and Delivery Data (CAD) for those procurements which have been previously auto loaded in PDREP. Specifically, the required delivery date for each procurement action shall be entered. SUPSHIPS should familiarize themselves with CAD update process as delineated in the [CAD User Guide](#).

Appendix 9-D: Samples of Common Critical Process Metric Reporting

SUPSHIP QUALITY METRICS COMMON CRITICAL PROCESSES OCT-DEC 2013																
	Weld Pipe		Weld Structure		Cableways		Pipe Installation		Mechanical Installation		Structural Installation		Coatings		System Cleanliness	
	3 MOS AVG	Trend	3 MOS AVG	Trend	3 MOS AVG	Trend	3 MOS AVG	Trend	3 MOS AVG	Trend	3 MOS AVG	Trend	3 MOS AVG	Trend	3 MOS AVG	Trend
SUPSHIP BATH																
DDG 51 (BIW)	0.6%		4.5%		0.0%				0.0%		3.1%		0.7%		0.8%	
DDG1000 (BIW)	0.0%		1.4%	↓	0.1%		3.6%	↑	0.0%	↓	1.3%	↓	0.6%	↓	1.7%	↑
LCS 1 (MARINETTE)	1.0%	↑	1.4%		3.2%		0.6%	↓		↑	22.3%	↑			0.8%	↓
MLP (NASSCO)			0.3%		0.4%		1.4%	↑	4.4%	↑		↑	0.4%		0.0%	
SUPSHIP GULF COAST																
DDG 51 (HII)	1.9%	↓	0.9%	↓	2.0%		0.0%		0.0%	↓	0.2%	↓	1.4%	↑	2.6%	↑
LPD 17 (HII)	2.7%	↑	1.9%	↓	1.0%		0.2%		0.0%		0.2%		3.5%	↑	1.2%	↓
LHA 6 (HII)	0.8%		0.7%	↓			0.0%				0.0%		0.0%	↓	0.6%	
LCS 2 (AUSTAL)	1.3%		0.6%	↓	0.4%		12.0%	↑			0.9%		0.0%		2.1%	↓
JHSV (AUSTAL)	1.7%		0.0%		0.4%		1.2%				0.0%		0.0%		2.6%	↑
SUPSHIP GROTON																
SSN 774 (EB)	0.0%		0.8%		0.5%		0.4%		0.0%		1.3%		1.6%		1.3%	↓
SUPSHIP NEWPORT NEWS																
CVN 78 (HII)	0.4%		0.6%		0.4%		1.8%	↓	0.0%		0.1%		0.9%		0.0%	↓
SSN 774 (HII)	0.0%		0.3%		0.3%		0.4%	↓	0.0%		0.0%		0.0%		0.8%	
<div> <div><1.0% Defect Rate</div> <div>> 1.0% Defect Rate</div> <div>> 2.5% Defect Rate</div> </div>																
<div> <div>"Grey" box indicates insufficient observations</div> <div>"Up arrow" indicates an increase in defect rate from previous quarter</div> <div>"Information is not to be used to compare shipbuilders or Ship Programs"</div> </div>																

SHIPBUILDER	PROGRAM	COMMON CRITICAL PROCESS	DEFECT RATE	NATURE OF FINDINGS	SUPSHIP ACTION
Gulf Coast					

HII	DDG 51	System Cleanliness	2.6%	During routine surveillance the following discrepancies were observed on units associated with DDG 113: Found "1" pipes open ended and Shell penetrations not plugged at hole.	Method A Corrective Action Request (CAR) written and submitted to contractor. Noncompliance corrected and verified satisfactory by SSGC. SSGC will continue to monitor process through regularly schedule in-process surveillance.
	LPD 17	weld pipe	2.7%	End gap between pipe and fitting at final joint fitup prior to weld on type P13,14, & 15 joint design exceed acceptance criteria of contract invoked standard.	Method A Corrective Action Request (CAR) written and submitted to contractor. Noncompliance corrected and verified satisfactory by SSGC. SSGC will continue to monitor process through regularly schedule in-process surveillance.
	LPD 17	Coatings	3.5%	Mixing: failure to agitate paint during application. Coating Anomaly/ Workmanship: holidays, blisters, insufficient surface preparation. Documentation: missing data on inspection forms. DFT: under/over acceptance tolerances per specifications. Protection Bare Metal: failure to adequately maintain preconstruction primer coated areas.	Corrective Action Request (CARs) written and submitted to contractor. Many noncompliance have been corrected and verified satisfactory by SSGC. Current bi-weekly surveillance metric data is at less than 2% reject rate in all categorizes. SSGC will continue to monitor processes through regularly schedule in-process surveillance.
	LHA 6	Cableways		No Data due to Phase of construction	SSGC will continue to monitor processes through regularly schedule in-process surveillance.
	LHA 6	Mechanical Installation		No Data due to Phase of construction	SSGC will continue to monitor processes through regularly schedule in-process surveillance.

Appendix 9-E: Acronyms

ACO	Administrative Contracting Officer
CAQAP	Contract Administration Quality Assurance Program
CAR	Corrective Action Request
CAS	Contract Administration Services
CASREP	Casualty Report
CFM	Contractor-Furnished Material
CMO	Contract Management Office
CPARS	Contract Performance Appraisal Reporting System
DCMA	Defense Contract Management Agency
ET	Electromagnetic Testing
FAR	Federal Acquisition Regulations
GCQA	Government Contract Quality Assurance
GFM	Government-Furnished Material
GSI	Government Source Inspection
ISO	International Organization for Standardization
JFMM	Joint Fleet Maintenance Manual
LOD	Letter of Delegation
MIL-STD	Military Standard
MOU	Memorandum of Understanding
MT	Magnetic Particle Testing
NACE	National Association of Corrosion Engineering
NAVSEA	Naval Sea Systems Command
NAVSEAINST	Naval Sea Systems Command Instruction

NAVSEALOGCEN	Naval Sea Systems Command Logistics Center
NBPI	NAVSEA Basic Paint Inspector
NDT	Non-destructive Testing
NSEO	Navy Special Emphasis Organization
NSTM	Naval Ships Technical Manual
NSTR	Naval Sea Systems Command Technical Representative
PDREP	Product Data Reporting and Evaluation Program
PE	Procedure Evaluation
PM	Program Manager
PNS	Portsmouth Naval Shipyard
PR	Procedure Review
PT	Liquid Penetrant Testing
PVI	Product Verification Report
QA	Quality Assurance
QAR	Quality Assurance Representative
QDE	Quality Data Evaluation
QPA	Quality Program Audit
RT	Radiographic Testing
SAP	Supplier Audit Program
SECNAVINST	Secretary of Navy Instruction
SF	Ship's Force
SPD	Ship Project Directive
SSIC	Standard Subject Identification Code
SUBSAFE	Submarine Safety Certification Program
UT	Ultrasonic Testing

VT	Visual Inspection Testing
WTE	Work-Time-Experience